

CABINET

Date of Meeting	Tuesday 20 November 2018
Report Subject	2019/20 Council Fund Budget: Updated Forecast and Stage 1 and 2 Budget Proposals
Cabinet Member	Leader of the Council and Cabinet Member for Finance,
Report Author	Corporate Finance Manager and Chief Executive
Type of Report	Strategic

EXECUTIVE SUMMARY

A report to Cabinet in April this year gave the first detailed overview of the financial forecast for 2019/20. At that stage the projected budget 'gap' between projected income and expenditure stood at £12.2m. This was reduced to £10.6m when taking into account the positive impacts of the change in policy for the Minimum Revenue Provision (MRP) approved by Council in March, and the impact of the stepped annual increase in the charging cap expected for domiciliary care services.

Workshops to brief members on the updated financial forecast and the changing national budget position were held in two phases in July and September. A report to Cabinet in September provided the latest update on the financial forecast for 2019/20. At this stage the projected budget gap stood at £13.7m.

The forecast has been subject to further revision to make allowance for changes in the costs of some known pressures, and to include new pressures that have emerged. The projected budget gap stands at £13.9m before we take account of the impacts of the Provisional Local Government Settlement. Announced on 9 October the Provisional Settlement will have the effect of increasing the overall gap to £15.3m once the reduction in Aggregate External Finance (AEF) for the Council has been applied.

As in recent years the budget for 2019/20 will be considered in stages. This report sets out solutions for the first and second stages. Stage 1 covers budget solutions for corporate finance. Stage 2 covers budget solutions for the service portfolios.

The Corporate and Resources Overview and Scrutiny Committee will have considered the proposals for both Stages 1 and 2 on 15 November, having taken into account the recommendations and feedback from the five portfolio Overview and Scrutiny Committees which met during October and November.

The Welsh Local Government Association, with the full support of its membership, is resolute that the Provisional Settlement is grossly inadequate to meet the evidenced funding needs of local government in Wales. As a low funded council per capita, and a low funded council in the annualised formula-based settlement for 2019/20, Flintshire is particularly exposed to the risks of inadequate funding for local government.

To offset the need for a far higher than normal annual rise in Council Tax the Council is invited to renew its campaign for fairer funding for local government by pressing for the following from Welsh Government:-

- The extra £30m being held for social care in Wales is paid out to councils (worth an estimated £1.3m for Flintshire);
- The extra £15m being held for schools in Wales is paid out to councils (worth an estimated £0.800m for Flintshire and our schools);
- An extra £13m is found so that no council faces an annual reduction in their government grant (worth an estimated £1.9m for Flintshire); and
- The extra £33m 'consequential' funds coming to Wales as a result of the recent Chancellor's budget is paid out to councils as committed by Welsh Government (worth an estimated £1.6m for Flintshire).

RECO	OMMENDATIONS
1	That Cabinet adopt the Stage 1 – Corporate Finance budget solutions for 2019/20 having taken into account any feedback from the Corporate Resources Overview and Scrutiny Committee.
2	That Cabinet adopt the Stage 2 – Portfolio budget solutions for 2019/20 having taken into account any feedback from the Corporate Resources Overview and Scrutiny Committee, and the feedback and recommendations of the portfolio Overview and Scrutiny Committees.
3	That Cabinet invite Council to formally support the renewed campaign for fairer funding for local government in Wales and for Flintshire.

REPORT DETAILS

1.00	EXPLAINING THE FINANCIAL FORECAST AND STAGE ONE AND TWO	ĺ
	BUDGET PROPOSALS	l

1.01	A report to Cabinet in April this year gave the first detailed overview of the financial forecast for 2019/20. At that stage the projected budget 'gap' between projected income and expenditure stood at £12.2m. This was reduced to £10.6m when taking into account the positive impacts of the change in policy for the Minimum Revenue Provision (MRP) approved by Council in March, and the impact of the stepped annual increase in the charging cap expected for domiciliary care services.
1 4 0 0	

1.02 Workshops to brief members on the updated financial forecast and the changing national budget position were held in two phases in July and September. A report to Cabinet in September provided the latest update on the financial forecast for 2019/20. At this stage the projected budget gap stood at £13.7m. The forecast has been subject to further revision to make allowance for changes in the costs of some known pressures, and to include new pressures that have emerged as shown in Table 1

1.03 | Table 1: Updated Forecast prior to the Provisional Settlement

2019/20 Council Fund Budget	£M
September Forecast Budget Gap 13.65	
Adjustments to Pressures:	
- Removal of ILF Pressure	(0.321)
- Removal of CTRS Pressure	(0.380)
- Reduction of Inflation Pressure	(0.447)
- Increase in Education NJC Pay	0.152
- Additional Contribution MEAG	(0.016)
New Pressures:	
- Teachers Pay 1%	0.694
- Free School Meals	0.261
- CLIA Pressure	0.226
- Independent Review Panel Wales (IRPW)	0.030
- Universal Credit funding transfer to DWP	0.019
- Energy Efficiency pressure	0.050
Revised Forecast Gap	13.925

1.04 Provisional Welsh Local Government Settlement

The Provisional Local Government Settlement was announced on 9 October. The Settlement is open to consultation and the Council is to be

recommended to make a formal response as an outcome of its debate later today. The decisions of Cabinet will inform that debate.

The headline figures for Flintshire are:-

Standard Spending Assessment (SSA)

The provisional SSA for 2019/20 is £267.547m - an increase of 1.2% on the SSA for 2018/19 (£264.333m) unadjusted for baseline changes.

Aggregate External Finance (AEF)

The provisional AEF for 2019/20 is £187.817m which, when compared to the adjusted 2018/19 AEF figure of £189.714m, is a decrease of 1.0% (all Wales average is -0.3%). This is a reduction of £1.897m for Flintshire.

Flintshire is at the foot of the annualised formula based funding table of 22 councils. Councils are protected by a funding 'floor', or limit, to prevent any council from receiving a reduction greater than 1%.

In cash terms the reduction in AEF is £1.339m before accounting for the cost pressures for both the national teacher's pay award and the increased eligibility for free schools meals.

These transfers-in have been included in the updated forecast shown in Table 1. It is important to note that the provision for the national teacher's pay award only accounts for a 1% uplift whereas the actual pay award is set at 2% on average across the teaching grades. The Council and the local schools will need to share the cost pressure.

The Settlement has the effect of increasing the budget gap to £15.264m as set out in Table 1.

Table 2 – Revised Forecast following the Provisional Settlement

	£m
Revised Forecast Gap (Table 1)	13.925
Provisional Settlement reduction in funding	1.339
Revised Working Gap	15.264

1.05 As in recent years the budget for 2019/20 will be considered in stages. This report sets out solutions for the first and second stages. Stage 1 covers budget solutions for corporate finance. Stage 2 covers budget solutions for the service portfolios. The Corporate and Resources Overview and Scrutiny Committee will have considered the proposals for both Stages 1 and 2 on 15 November having taken into account the recommendations and feedback from the five portfolio Overview and Scrutiny Committees which met during October and November.

1.06 **Stage 1 - Corporate Finance Solutions**

The Stage 1 budget proposals were shared at Member workshops in July and September when in development. Proposals totalling £7.937m were considered by the Corporate Resources Overview and Scrutiny at its meeting on 15 November and feedback will be provided at this meeting. This report is attached as Appendix 1.

1.07 Stage 2 – Service Portfolio Proposals

Throughout October and November the respective Overview and Scrutiny Committees considered the Stage 2 proposals in formal meetings. Proposals totalling £0.963m were considered by the Corporate Resources Overview and Scrutiny Committee, alongside the feedback and recommendations from the respective Overview and Scrutiny Committees, on 15 November. The proposals will contribute £0.630m to the budget once income targets and workforce reductions, which have been transferred across for inclusion in stage 1 targets, have been deducted. This report is attached as Appendix 2.

1.08 | Remaining Budget Gap

Subject to the success of campaigning for an improved Local Government Settlement and having taken into full account the proposals made for Stages 1 and 2 above, the remaining gap for the Council Fund Budget for 2019/20 is in the region of £6.7m.

1.09 The National Position and our Campaigning Stance

The UK Chancellor presented his budget statement on 29 October. This included an additional £554m for Wales made up of £486m revenue and £68m capital. The First Minister has stated that local government would be 'first in the queue' for any 'consequential' funding coming from the Chancellor's statement.

The Welsh Local Government Association, with the full support of its membership, is resolute that the Provisional Settlement is grossly inadequate to meet the evidenced funding needs of local government in Wales. As a low funded council per capita, and a low funded council in the annualised formula-based settlement for 2019/20, Flintshire is particularly exposed to the risks of inadequate funding for local government.

To offset the need for a far higher than normal annual rise in Council Tax the Council is invited to renew its campaign for fairer funding for local government by pressing for the following from Welsh Government:-

- The extra £30m being held for social care in Wales is paid out to councils (worth an estimated £1.3m for Flintshire);
- The extra £15m being held for schools in Wales is paid out to councils (worth an estimated £0.800m for Flintshire and our schools);
- An extra £13m is found so that no council faces an annual reduction in their government grant (worth an estimated £1.9m for Flintshire); and

	- The extra £33m 'consequential' funds coming to Wales as a result of the recent Chancellor's budget is paid out to councils as committed by Welsh Government (worth an estimated £1.6m for Flintshire).
1.10	Budget Process and Timeline This report deals with Stages 1 and 2 of the annual budget setting. Stage 3
	of the process will involve setting a balanced budget with knowledge of the Final Local Government Settlement. The final and balanced budget is due to be set by Council on 19 February 2019. In the meantime, attention should be concentrated on the campaigning activity. A presentation will be made to both Cabinet and Council on the renewed campaign.

2.00	RESOURCE IMPLICATIONS
2.01	As set out in the report.

3.00	CONSULTATIONS REQUIRED / CARRIED OUT
3.01	As set out in the report.

4.00	RISK MANAGEMENT
4.01	As set out in the report.

5.00	APPENDICES
5.01	Appendix 1 – the report on the Stage 1 budget proposals to Corporate Resources Overview and Scrutiny 15 November
	Appendix 2 – the report on the Stage 2 budget proposals to Corporate Resources Overview and Scrutiny 15 November.

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS AND CONTACT DETAILS
6.01	Member Workshop Materials for July and 18 September 2018 Method Statements for all Cost Pressures and Efficiencies Risk and Resilience Statements for all Services
	Contact Officer: Gary Ferguson, Corporate Finance Manager Telephone: (01352) 702271 E-mail: gary.ferguson@flintshire.gov.uk

7.00	GLOSSARY OF TERMS						
7.00	GLOSSART OF TERINIS						
7.01	Specific Grants: AN award of funding from a grant provider (e.g. Welsh Government) which must be used for a pre-defined purpose.						
	Annual Settlement: the amount of its funds the Welsh Government will allocate annually to local government as a whole, as part of its total budget and to individual councils one by one. The amount of Revenue Support Grant each council will receive is based on a complex distribution formula for awarding Aggregate External Finance (AEF). The formula is underpinned by assessments of local need based, for example, of population size and demographics and levels of social deprivation.						
	Financial Year: the period of 12 months commencing on 1 April each year.						
	Revenue: a term used to describe the day to day costs of running Council services and income deriving from those services. It also includes charges for the repayment of debt, including interest, and may include direct financing of capital expenditure.						
Budget: a statement expressing the Council's policies and service financial terms for a particular financial year. It includes both the budget and capital programme budget and any authorised amenthem.							



CORPORATE RESOURCES OVERVIEW AND SCRUTINY COMMITTEE

Date of Meeting	15 November 2018
Report Subject	Budget 2019/20 – Stage 1 Proposals – Corporate Finance
Cabinet Member	Leader of the Council and Cabinet Member for Finance
Report Author	Chief Executive and Corporate Finance Manager
Type of Report	Strategic

EXECUTIVE SUMMARY

The annual budget is developed in three stages. Stage 1 covers corporate finance and the costs of the whole organisation. Stage 2 covers the service portfolios. Stage 3 covers engagement with the Welsh Government on the Local Government Settlement and national financial support and solutions.

This report is one of a series of reports and presents the work on Stage 1 which has been concluded.

RECO	MMEN	DATI	ONS							
1	That	the	Committee	supports	the	Stage	1	budget	proposals	for
	recon	nmen	dation to Cab	oinet and C	ounci	il.				

REPORT DETAILS

EXPLAINING THE FINANCIAL FORECAST AND STAGE ONE BUDGET						
PROPOSALS						
A report to Cabinet in April provided the first detailed overview of the financial forecast for 2019/20. At that stage the projected budget gap stood at £12.2m. This was reduced to £10.6m when taking account of the earlier accounting policy change for the Minimum Revenue Provision (MRP) and the impact of the stepped annual increase in the charging cap for domiciliary care services (set by Welsh Government).						
Member briefing workshops were held throughout the summer with updates given on the latest local financial forecast in the context of the developing national budget position. A report to Cabinet on 25 September provided an update on the financial forecast for 2019/20 which showed a projected budget gap of £13.7m.						
The Welsh Local Government Provisional Settlement was announced on 9 October and illustrated a 1% reduction in funding for the Council. The Settlement, unless changed, will have a negative impact on the budget forecast and will widen the funding 'gap'. A full update on the national position will be given in a presentation at the meeting.						
The Council has a staged approach to setting the annual budget – an approach supported and strengthened through the process review undertaken by the Constitution Committee earlier this year. The annual budget is developed in three stages. Stage 1 covers corporate finance and the costs of the whole organisation. Stage 2 covers the service portfolios. Stage 3 covers engagement with the Welsh Government on the Local Government Settlement and national support. This report is one of a series of reports and presents the work on Stage 1 which has been concluded. Each of the proposals is supported by a method statement. The set of method statements is attached to the report. Council will receive the recommendations of Cabinet for Stage 1 of the 2019/20 budget at its November meeting. The comments of this Committee will be reported to Cabinet for it to consider as it makes its recommendations.						
Stage 1 Budget – Corporate Finance						
Local Taxation/Income						
Council Tax Rise at 4.5% (£3.635m) (Net of CTRS Pressure)						
At this stage a minimum Council Tax rise of 4.5% is included for illustrative purposes. Based on current funding projections a higher increase will be required. Council Tax will be set at the final stage of setting the budget and will be a whole Council decision.						

New Income Streams (£0.100m)

The target for increasing income from fees and charges will be raised and is based on work across service portfolios in support of the adopted corporate Income Generation Policy.

1.06 **Cost Pressure Management**

Management of workforce and inflation cost pressures (£1.144m)

A reduction in provision for inflation (£0.144m) based on a risk assessment, and reductions in employer pension contributions (£0.600m) and pension auto-enrolment employer pension contributions (£0.400m) based on workforce size and pension enrolment trends.

Reduction of workforce costs through a review of terms and conditions (£0.250m)

A reduction in employer costs based on reviews of eligibility for essential car user allowances and a realignment of casual and essential user mileage budgets, and the introduction of a salary sacrifice scheme to encourage employees to increase their pension contributions through Additional Voluntary Contributions (AVS's).

1.07 Reserves and Balances

Use of new reserves (£1.900m)

The Council has used reserves as a temporary way of balancing the budget in recent years. As part of the 2019/20 strategy further use of reserves is being recommended utilising the backdated VAT rebate sum of £1.9m for leisure centre services reported previously.

1.08 | Corporate - Organisational

Final phase of reductions in ADM subsidies (£0.400m)

The reductions in Council subsidy for the final year of the three-year tapering agreements with Newydd and Aura.

Reduction in corporate management posts (£0.250m)

A reduction in the size of the Chief Officer Team and the supporting Executive Office.

Housing Revenue Account (HRA) - Council Fund recharges (£0.158m)

A review of recharges for Council services provided to the Housing Revenue Account has been completed with a rebalancing of charges for professional and management services.

	School Transport (£0.100m)						
	A reduction in the costs of school transport based on reports considered and approved by Overview and Scrutiny and Cabinet.						
	Total Corporate Solutions for Stage 1:-						
	£7.937m (£4.302m excluding any Council Tax rise)						
1.09	Budget Process and Timeline						
	The presentation at the meeting will detail the national and local budget processes and timetables.						

2.00	RESOURCE IMPLICATIONS
2.01	As set out in the report.

3.00	CONSULTATIONS REQUIRED / CARRIED OUT
3.01	Consultation on the budget is continuous and involved members, the workforce, partners and stakeholders, and trade unions.

4.00	RISK MANAGEMENT
4.01	As set out in the report and the supporting appendices.

5.00	APPENDICES
5.01	Appendix 1 – Method Statements for Corporate Stage 1 Proposals

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS AND CONTACT DETAILS
6.01	Previous reports to Cabinet and Overview and Scrutiny Committees Member Workshop Supporting Papers:13 and 23 July 2018 and 18 September 2018
	Contact Officer: Gary Ferguson, Corporate Finance Manager Telephone: (01352) 702271 E-mail: gary.ferguson@flintshire.gov.uk

7.00	GLOSSARY OF TERMS					
7.01	Specific Grants : An award of funding from a grant provider (e.g. Welsh Government) which must be used for a pre-defined purpose.					
	Annual Settlement : the amount of its funds the Welsh Government will allocate annually to local government as a whole, as part of its total budget and to individual councils one by one. The amount of Revenue Support Grant each council will receive is based on a complex distribution formula for awarding Aggregate External Finance (AEF). The formula is underpinned by assessments of local need based, for example of population size and demographics and levels of social deprivation.					
	Financial Year: the period of 12 months commencing on 1 April each year					
	Revenue: a term used to describe the day to day costs of running Council services and income deriving from those services. It also includes charges for the repayment of debt, including interest, and may include direct financing of capital expenditure.					
	Budget: a statement expressing the Council's policies and service levels in financial terms for a particular financial year. In its broadest sense it includes both the revenue budget and capital programme and any authorised amendments to them.					

١						D	
	Version Control:	Stage:	1/2/3	No:	1.4	at	05/11/2018
						e:	

Secti	on A: Impact				
Α	Portfolio	Corporate			
В	Service	Revenues			
С	Service Type				
D	Efficiency Title	Council Tax Increase of 4.5% (net of CTRS pr	essure)		
E	Efficiency to occur in Financial Year	2019/20	F Budget Code	N/A	
G	Original Budget in Current Year (18/19) relating to this Efficiency	£75.172m		H Efficiency	£3,634,770
ı	Implementation Costs associated with this efficiency	If yes – completed below	J If no – provide a reason:	None	
K	Implementation Costs	£0	L Budget Code	None	
М	Sources	□ Revenue	N If capital is this inclu current capital progr		Y / N If no – completed Attach link
0	Impact Assessment Completed?	No			

Secti	on B : Reason									
P	Category for Efficiency:	1. Policy Reform	2. Service		3. Income Generation	4. Efficiency Review	5. Pressure Reduction	6. Other Please provide details		
	Please Tick				х					
Q	One off or Reoccurring Efficiency	□ Recurring Effici	ency	R If	reoccurring, state f for the next three	19/20 £3,634,770	20/21 £3,634,770	21/22 £3,634,770		
S	For Categories 1-7 provide / attach evidence to support category of Efficiency NB - Attach forecasting model if relevant or any other evidence to support the reason for Efficiency	equivalent propert The Tax Base for also assumes an a currently taking pla 64,752 + 280 = 65 The financial impa pressure of £341,7 expenditure.	ies (as at 3 2019/20 (s additional 2 ace across ,032 * 98.9 ct also tak 120 associa	81/10/201 ee cell C 280 Band Flintshire 9% = 64,3 es into ac ated with	8) and this has bee 4, i.e. 64,752 band I D equivalent prope e. 317 band D equivale ccount the net effect a 4.5% increase in	n modelled on 4.5 D equivalent properties as new buildents (rounded) t of the increased the level of charge	using a latest project with the lever erties using a recent so and this is consistent council tax yield after es and a 1.5% project ax Increase - Impact A	el of charges. Inapshot of the actual It with the volumes of a projected CTRS be ed reduction in CTR	al Tax Base) of new builds oudget	
Secti	on C : Methodology									
т	Methodology of Calculation State the basis of calculation.	The calculation us		able on tl	ne current level of th	ne Tay Rase for 20	018-19 (as at 31/10/20	018)		

	E.g. pay – does it I include current on costs / pays scale / period it applies to. If over 1 financial include estimate of pay increase (approx. 2%) and inflation Include assumptions regarding demand. Cross reference to forecasting model if appropriate	tool • very latest projecti	rate is reduced from 99.0% ions of 280 new builds at Bes as a result of new buildir	and D equ	uivalent are added			·
U	Please state any assumptions made in this calculation							
V	Any further resources implications / impact on other service areas	The financial implications to Council Tax Reduction sch £341,120						
w	Trend Analysis to support future efficiency							
VV	If included within forecasting model – please attach							
Section	on D : Financial Analysis							
		Delete where applicable	Y Confirm source of figures	System	Tax Base Reports	= as at 31/10/2	018	
x	Actual or Estimated Figures used to Calculate Efficiency	□ Actual Figures for the Tax Base but estimated figures for the CTRS consequential of £341,120	Z If estimated ensure you assumptions are completed	Compete	ed AA	Confirm whe actual figures be available		2019/20
		AB If estimated give assessment of financial robustness	<mark>1</mark> - high		2			3

Secti	on E : Challenge					
		Name	Date	Version Reviewed	Comments	Further Action Required if Applicable
AC	Service Manager	David Barnes	6/6/2018	1.2 (26/9/18)	Revision to take account of latest Tax Base report	
				1.3 (1/11/18)	Revision to take account of: 1) final Tax Base as at 31/10/18 2) revision in assumed collection rate of 98.9% 3) Consequential financial impact of CTRS budget pressure	
AD	Chief Officer					
AE	Finance Challenge	Sara Dulson	28/9/18	1.3 (V4) 5/11/18		
AF	Chief Officers Team					
AG	Submit within Integrated Impact Assessment within CAMMS					
АН	Portfolio Member Informed					

					D	
Version Control:	Stage:	1/2/3	No:	1.2	at	02/11/18
					e:	

Secti	on A: Impact				
A	Portfolio	People and Resources			
В	Service	Corporate			
С	Service Type	Corporate Finance			
D	Efficiency Title	Corporate Cost Pressure Reductions			
E	Efficiency to occur in Financial Year	2019/20	F Budget Code	Various	
G	Original Budget in Current Year (18/19) relating to this Efficiency	£0.559m – Auto enrolment £0.331m m – Non Pay Inflation £0.822m m – Pension contributions		H Efficiency	£1.144m
ı	Implementation Costs associated with this efficiency	If yes – completed below	J If no – provide a reason:	Not applicable – re	eduction of budgeted costs
К	Implementation Costs	£0	L Budget Code	N/A	
М	Sources	□ Revenue □ Capital	N If capital is this inc current capital pro		Y / N If no – completed Attach link
o	Impact Assessment Completed?	Y/N N			

Secti	on B : Reason										
P	Category for Efficiency:	1. Policy Reform	2. Service F			4. Efficiency Review	5. Pressure Reduction	6. Other Please provide details			
	Please Tick						х				
Q	One off or Reoccurring Efficiency	□ Recurring Effici	ency	R If r	reoccurring, state f for the next three	19/20 £1.144m	20/21 £1.144m	21/22 £1.144m			
	For Categories 1-7 provide / attach evidence to support category of Efficiency		The corporate cost pressures are held within the Central and Corporate Finance budget. These include pressures for Auto enrolment, Non Pay inflation and contributions to the pension fund.								
S	NB – Attach forecasting model if relevant or any other evidence to support the reason for Efficiency										
Section	on C : Methodology										
	Methodology of Calculation	Inflation – Unused	inflation in	17/18 of	£0.144m						
Т	State the basis of calculation. E.g. pay – does it I include current on costs / pays scale / period it applies to. If over 1 financial include estimate of pay increase (approx. 2%) and inflation	monthly changes a potential underspe indicates that base	as assessmend of £0.20 and of £0.20 and on curre	ent of el 00m whic nt inform	igibility depends on th formed part of the	hours worked in a e original efficiency er pressures eme	pact being less than on initial month. Initial y put forward. A half y rge from new joiners to £0.400m.	I projections highlig ear review of this p	hted a ressure		
	Include assumptions regarding demand. Cross reference to forecasting model if appropriate	full year effect of A suggest £0.200m the reasons for the not required due to more significantly, last Actuarial Revi	sura and Ne is a reason e positive p o changes i over recov ew. This h	ewydd tra able figu osition. n operati ery of the as provid	ansferring out and the re to include at this a The main reasons a ing models and staff e deficit which is due	nis will be assesse stage. A detailed re due to surplus fing, retrieval of bu e to the higher lev a positive variance	elency. More work is red further into the year review has been undebudget from previous udget from areas where of pay award (2+%) to on this account and iciency £0.600m.	r, however initial ind ertaken on this area Actuarial Valuations re staff have opted of than taken into acc	ications to analyse s which is out, and count at the		

U	Please state any assumptions made in this calculation	As above										
٧	Any further resources implications / impact on other service areas	No										
	Trend Analysis to support future efficiency											
W	If included within forecasting model – please attach											
Section	on D : Financial Analysis											
		Delete where applicabl	е		onfirm sour figures	ce		ted above and rate finance c		ighted as part o	of monit	oring of the Central and
X	Actual or Estimated Figures used to Calculate Efficiency	□ Estimated Figures		Z If estimated ensure you assumptions completed		are	Yes		AA	Confirm whe actual figure be available		Not until the end of 18/19 however the estimate can be refined Sept 18
		AB If estimated give assessment of financial robustness	1						2			3
Section	on E : Challenge											
		Name		Dat	te		sion iewed	C	omm	ents	Furt	her Action Required if Applicable
AC	Service Manager	Gary Ferguson	2/1	1/18		1.2						
AD	Chief Officer											
AE	Finance Challenge	Sara Dulson	2/1	1/18		1.2						
AF	Chief Officers Team											
AG	Submit within Integrated Impact Assessment within CAMMS											

Al	H Portfolio Member Informed			

					D	
Version Control:	Stage:	1/2/3	No:	1.1	at	31/5/18
					e:	

Secti	on A: Impact					
Α	Portfolio	Corporate				
В	Service	Various				
С	Service Type					
D	Efficiency Title	Workforce Cost reduction				
E	Efficiency to occur in Financial Year	2019/20	F	Budget Code	Various	
G	Original Budget in Current Year (18/19) relating to this Efficiency	£833k for Mileage £732k for ECU allowance			H Efficiency	£0.250m
ı	Implementation Costs associated with this efficiency	If yes – completed below	J	If no – provide a reason:	is surplus requiren	ual review and mileage budget nent. Publication of salary ne in house via infonet.
К	Implementation Costs	£0	L	Budget Code	N/A	
М	Sources	□ Revenue	N	If capital is this inclu current capital progr		Y / N If no – completed Attach link
O	Impact Assessment Completed?	Y/N N				

Section	on B : Reason												
Р	Category for Efficiency:	1. Policy Reform			3. Income Generation	4. Efficiency Review	5. Pressure Reduction	6. Other Please provide details					
	Please Tick					х							
Q	One off or Reoccurring Efficiency	□ Recurring Effici	ency	R If	reoccurring, state to	19/20 £0.250m	20/21 £0.250m	21/22 £0.250m					
	For Categories 1-7 provide / attach evidence to support category of Efficiency		ne efficiency relates to a reduction in workforce cost budgets as a result of the annual review of eligibility for the Essential Car lowance scheme, reduction in mileage claimed and the promotion of salary sacrifice scheme for AVC contributions to the ension scheme.										
S	NB – Attach forecasting model if relevant or any other evidence to support the reason for Efficiency												
Section	on C : Methodology												
	Methodology of Calculation				51 employees iden annual so a further r		v (Nov 17) as being ir ertaken in 2018.	neligible for ECU allo	owance with				
	State the basis of calculation. E.g. pay – does it I include current on costs / pays scale / period it applies to.				get and 17/18 actua would be required.	l a saving of up to	£80k could be achieved	ved. Some realignm	nent of				
т	If over 1 financial include estimate of pay increase (approx. 2%) and inflation	Introduction of a sagenerate a saving			me for employees p	aying in AVC's wh	ich would give tax rel	ief to the employee	and				
		Papers attached g	ive further	details:									
	Include assumptions regarding demand. Cross reference to forecasting model if appropriate	\\FCC_Files	hare_05\C	TAC\SHA	ARED\Budget\1920\ ARED\Budget\1920\ ARED\Budget\1920\	Method Statemen	19.20 v2.docx tts\Essential Mileage. tts\Casual Mileage.xls	xlsx 6X					

U	Please state any assumptions made in this calculation	The paper on workforce	opti	ions has a range u	o to £24	0k how	ever there wil	l be further review of I	ECU all	owance in the year.
V	Any further resources implications / impact on other service areas	None								
	Trend Analysis to support future efficiency									
W	If included within forecasting model – please attach									
Section	on D : Financial Analysis									
		Delete where applicable	9	Y Confirm sou of figures	rce	ECU fi	e figures as p gures as per sacrifice figu	er ledger HR res as per HR		
X	Actual or Estimated Figures used to Calculate Efficiency	□ Estimated Figures		Z If estimated ensure you assumptions are completed		actua		AA Confirm whe actual figure be available		19/20 financial year
		AB If estimated give assessment of financial robustness	ated give ment of			2 - estimated but milea should be robust			3	
Section	on E : Challenge									
		Name		Date		sion iewed	C	comments	Furt	her Action Required if Applicable
AC	Service Manager	Gary Ferguson	30/	/9/18						
AD	Chief Officer									
AE	Finance Challenge	Sara Dulson	30/	/9/18						
AF	Chief Officers Team									
AG	Submit within Integrated Impact Assessment within CAMMS									

Al	H Portfolio Member Informed			

					D	
Version Control:	Stage:	1/2/3	No:	1.1	at	20/08/18
					e:	

Secti	on A: Impact									
Α	Portfolio	Corporate								
В	Service	Corporate Finance	Corporate Finance							
С	Service Type	Central and Corporate	Central and Corporate							
D	Efficiency Title	se of Reserves 19.20								
E	Efficiency to occur in Financial Year	F Budget Code N/A								
G	Original Budget in Current Year (18/19) relating to this Efficiency	£N/A	H Efficiency							
ı	Implementation Costs associated with this efficiency	If yes – completed below	J	J If no – provide a reason: Use of reserves only						
К	Implementation Costs	£	L	Budget Code	N/A					
М	Sources	□ Revenue □ Capital	N If capital is this included within the current capital programme? Y / N If no – completed Attach link			If no – completed				
o	Impact Assessment Completed?	Y/N N								

Section	on B : Reason											
P	Category for Efficiency:	1. Policy Reform			3. Income Generation	4. Efficiency Review	5. Pressure Reduction	6. Other Please provide details				
	Please Tick							Use of reserves				
Q	One off or Reoccurring Efficiency	☐ One off Efficien☐ Recurring Efficien☐	for the next three years				19/20 £1,900,000	20/21 £0	21/22 £0			
	For Categories 1-7 provide / attach evidence to support category of Efficiency	income from gove the use of addition	For the past few years the Council has used reserves as a temporary way of balancing the budget and meeting the gap between ncome from government grant and Council tax. As part of the 2019/20 strategy further use of reserves is being considered with he use of additional one off windfall income from a VAT rebate as detailed in Section C, which will increase the amount of useable reserves, being used.									
S	NB – Attach forecasting model if relevant or any other evidence to support the reason for Efficiency	nce to										
Section	on C : Methodology											
	Methodology of Calculation					Briefing note						
	State the basis of calculation.				VAT aı	nd Leisure Servi	ces.					
Т	E.g. pay – does it I include current on costs / pays scale / period it applies to. If over 1 financial include estimate of pay increase (approx. 2%) and inflation Include assumptions regarding demand. Cross reference to forecasting model if appropriate	Background Local Authorities have in the past charged VAT on sporting activities such as the use of swimming pools and gymnasia. As a result of a case brought by the London Borough of Ealing, the European Court of Justice ruled in July 2017 that in fact such activities when supplied by Local Authorities should be exempt from VAT. HMRC accepted the ruling and as a result Local Authorities are able to recover VAT incorrectly charged on the activities. Price Waterhouse Coopers (PWC) acted on behalf of Ealing, and Flintshire County Council engaged with them during the process. Information on the amount of VAT involved was collected and sent to PWC, showing how much VAT could be reclaimed by Flintshire from July 2012 (the earliest date which VAT can be reclaimed from in										

		this case) and August 2	2017, the point at w	hich the leisu	re service began to be delivere	d by AURA. This was in two					
		tranches, the first beir	ng up to March 2015	and the seco	and to August 2017.						
		In total the amount of	VAT reclaimed is £1	.,947,798.							
U	Please state any assumptions made in this calculation	See above									
V	Any further resources implications / impact on other service areas	None									
	Trend Analysis to support future efficiency	N/A – one off	A – one off								
W	If included within forecasting model – please attach										
Section	on D : Financial Analysis										
		Delete where applicable		Confirm source Figures as per briefing note confirmed by PWC and HMRC.							
		☐ Actual Figures	of figures	ce							
x	Actual or Estimated Figures used to Calculate Efficiency	☐ Estimated Figures	Z If estimated ensure you assumptions completed	are	AA Confirm whe actual figure be available						
		AB If estimated give assessment of financial robustness	1		2	3					
Section	on E : Challenge										
		Name	Date	Version Reviewed	Comments	Further Action Required if Applicable					
AC	Service Manager	Gary Ferguson	20/8/18								

AD	Chief Officer				
AE	Finance Challenge	Sara Dulson	20/8/18		
AF	Chief Officers Team				
AG	Submit within Integrated Impact Assessment within CAMMS				
АН	Portfolio Member Informed				

Version Control: Stage:	1 No	o: 1.1	06/06/18
-------------------------	------	--------	----------

Secti	on A: Impact									
A	Portfolio	Organisational Change 1								
В	Service	Organisational Change								
С	Service Type	Leisure - AURA								
D	Efficiency Title	9% Reduction in FCC subsidy								
E	Efficiency to occur in Financial Year	019/20 F Budget Code								
G	Original Budget in Current Year (18/19) relating to this Efficiency	£3,773,704	H Efficiency	£337,400						
ı	Implementation Costs associated with this efficiency	If yes – completed below	J	If no – provide a reason:						
K	Implementation Costs	N/A	L	Budget Code						
М	Sources	√ Revenue □ Capital	N If capital is this included within the current capital programme? Y / N If no – completed Attach link							
0	Impact Assessment Completed?	N								
Secti	on B : Reason									

Р	Category for Efficiency:	1. Policy Reform	2. Service I		3. Income Generation	4. Efficienc Review	y	5. Pressure Reduction	6. Other	de
	Please Tick					Х			details	
Q	One off or Reoccurring Efficiency	□ One off Efficien √ Recurring Efficien	R If reoccurring, Si		reoccurring, state for the next thre	tate financial impact three years		19/20 £337,400	20/21 £337,400	21/22 £337,400
s	For Categories 1-7 provide / attach evidence to support category of Efficiency NB - Attach forecasting model if relevant or any other evidence to support the reason for Efficiency									
Secti	on C : Methodology	_								
	Methodology of Calculation	Breakdown not	for inclus	ion in the	e legals	Full Year	-	Sept - Mar	Full Year	Full Year
						2017/18		'2017/18	2018/19	2019/20
	State the basis of calculation.	Funding Agreem	ent			4,533,828	-	£ 2,644,733	£ 4,152,357	£ 3,773,704
	E.g. pay – does it I include current on	Pension Deficit			£	(495,223)		£ (288,880)	£ -	£ -
	costs / pays scale / period it applies to. If over 1 financial include estimate of	Buckley NNDR b		ansfer	£	8,391		£ 4,895	£ -	£ -
_	pay increase (approx. 2%) and inflation	Museum Warder			£	20,666	-	£ 12,055	£ -	£ -
Т		Repairs and Main			£	40,746 43.949	•	£ 23,769 £ 25,637	£ -	£ -
	Include assumptions regarding demand. Cross reference to	Proposed Efficient		JRA Busi		40,949	-	£ 25,037	£ (416,016)	£ (371,361)
	forecasting model if appropriate	. Topoco Emole	1.0.00 111 /10		İ	4,152,357	=	£ 2,422,208	£ 3,736,341	£ 3,402,343
		1% Inflationary ir	ncrease			, ,	•	, , , ,	£ 37,363	£ 34,023
				£	4,152,357		£ 2,422,208	£ 3,773,704	£ 3,436,367	
		MTFS efficiency						£ -	£ (378,653)	£ (337,338)

U	Please state any assumptions made in this calculation	10% Efficiency agreed on	n transfer							
V	Any further resources implications / impact on other service areas									
	Trend Analysis to support future efficiency									
W	If included within forecasting model – please attach									
Section	Section D : Financial Analysis									
	Actual or Estimated Figures used to Calculate Efficiency	Delete where applicable √ Actual Figures	Y Confirm sou of figures		Business Plan					
х		□ Estimated Figures	Z If estimated ensure you assumptions completed	are	AA Confirm who actual figure be available	es will				
		AB If estimated give assessment of financial robustness	1		2	3				
Section	on E : Challenge									
		Name	Date	Version Reviewed	Comments	Further Action Required if Applicable				
AC	Service Manager									
AD	Chief Officer	Neal Cockerton 8	8/11/18							
AE	Finance Challenge	Emma Jamieson 8	8/11/18							
AF	Chief Officers Team									

AG	Submit within Integrated Impact Assessment within CAMMS			
АН	Portfolio Member Informed			

Version Control: Stage:	1	No: 1.1	06/06/18
-------------------------	---	---------	----------

Section A: Impact									
A	Portfolio	Organisational Change 2							
В	Service	Organisational Change							
С	Service Type	Newydd Catering & Cleaning							
D	Efficiency Title	10% Reduction in FCC subsidy							
E	Efficiency to occur in Financial Year	2019/20	UFJ1515731						
G	Original Budget in Current Year (18/19) relating to this Efficiency	£742,937	H Efficiency	£61,400					
I	Implementation Costs associated with this efficiency	If yes – completed below	J	If no – provide a reason:					
К	Implementation Costs	N/A	L	Budget Code					
М	Sources	√ Revenue □ Capital	N	If capital is this inclu current capital progr	Y / N If no – completed Attach link				
0	Impact Assessment Completed?	N							
Secti	on B : Reason								

Р	Category for Efficiency:	1. Policy Reform	2. Service		3. Income Generation	4. Efficiency Review	5. Pressure Reduction	6. Other Please provide details	
	Please Tick					Х			
Q	One off or Reoccurring Efficiency	□ One off Efficien √ Recurring Efficien		R If r	eoccurring, stat	e financial impact ree years	19/20 £61,400	20/21 £55,192	21/22 £50,169
	For Categories 1-7 provide / attach				2019/20	2020/21	2021/22		
	evidence to support category of Efficiency	SLA				Budget 668,320	Budget	Budget For 602	
		MTFP Inc. staffing budget for 17/18 uplift			008,320	551,918	501,693		
s	NB – Attach forecasting model if relevant or any other evidence to support the reason for Efficiency	add. pension cost 18.1%				(55,035)			
	Agreed efficiency Target 10% less inflation			ss inflation	(61,400)	(55,192)	(45,654)		
		SLA				551,918	501,693	456,039	
Secti	Section C : Methodology								
	Methodology of Calculation								
	State the basis of calculation.								
т	E.g. pay – does it I include current on costs / pays scale / period it applies to. If over 1 financial include estimate of pay increase (approx. 2%) and inflation								
	Include assumptions regarding demand. Cross reference to forecasting model if appropriate								

		1								
U	Please state any assumptions made in this calculation	10% reduction in the FC	0% reduction in the FCC subsidy as agreed on transfer							
V	Any further resources implications / impact on other service areas									
	Trend Analysis to support future efficiency									
w	If included within forecasting model – please attach									
Section	Section D : Financial Analysis									
		Delete where applicabl √ Actual Figures	Y Confirm so of figures	urce	Business Plan					
x	Actual or Estimated Figures used to Calculate Efficiency	☐ Estimated Figures	Z If estimated ensure you assumption completed		AA Confirm who actual figures be available.	res will				
		AB If estimated give assessment of financial robustness	1		2	3				
Section	Section E : Challenge									
		Name	Date	Version Reviewed	Comments	Further Action Required if Applicable				
AC	Service Manager									
AD	Chief Officer	Neal Cockerton	8/11/18							

AE	Finance Challenge	Zoe Roberts	8/11/18		
AF	Chief Officers Team				
AG	Submit within Integrated Impact Assessment within CAMMS				
АН	Portfolio Member Informed				

					D	
Version Control:	Stage:	1/2/3	No:	1.1	at	03/10/2018
					e:	

Secti	on A: Impact									
A	Portfolio	Chief Executives								
В	Service	Corporate Finance								
С	Service Type									
D	Efficiency Title	HRA Support Services Recharge	RA Support Services Recharge							
E	Efficiency to occur in Financial Year	2019/20	F	Budget Code	GCG1157998					
G	Original Budget in Current Year (18/19) relating to this Efficiency	£1,408,043	,408,043 H Efficiency £158,000							
ı	Implementation Costs associated with this efficiency	If yes – completed below No	J	If no – provide a reason:		ates to revised recharges to ot incur any implementation				
K	Implementation Costs	£n/a	L	Budget Code	n/a					
М	Sources	✓ Revenue — Capital	N If capital is this included within the current capital programme? Y / N If no – completed Attach link			If no – completed				
0	Impact Assessment Completed?	No								

Section	on B : Reason										
P	Category for Efficiency:	1. Policy Reform			4. Efficiency Review	5. Pressure Reduction	6. Other Please provide details				
	Please Tick						Revised allocation of Support Service costs to the HRA				
Q	One off or Reoccurring Efficiency	□ One off Efficien ✓ Recurring Effici	ency	If reoccurring, state for the next thre	e years	£158,000	20/21 £158,000	21/22 £158,000			
S	For Categories 1-7 provide / attach evidence to support category of Efficiency NB - Attach forecasting model if relevant or any other evidence to support the reason for Efficiency	detailed review will by Housemark of a re detailed below Increase Increase Multi-fund Postage Call Center Garden reflect recter Apportion	Il be undertaken eligible cost recholo. In Chief Officer in Personal Assocional device (precharges tre Manager time naintenance harges	the HRA support servi in Mar 2019 as part of parges between the HR time apportionment istant time apportionment inter) recharges apportionment ional support charges ing & Assets Finance\lambde{A}	the year end supp A and Council fun ent	oort recharge work and for all local stock ov	d the comparative d vned Councils. Initia	ata provided al findings			
Section	on C : Methodology										
Т	Methodology of Calculation State the basis of calculation. E.g. pay – does it I include current on costs / pays scale / period it applies to. If over 1 financial include estimate of pay increase (approx. 2%) and inflation		The calculation is based on 2019/20 salary costs and estimates for usage based on revised apportionments and up to date unit data.								

	Include assumptions regarding demand. Cross reference to forecasting model if appropriate					
U	Please state any assumptions made in this calculation	The assumption has bee efficiencies or Chief Exec			aken place (e.g. nothing has been /erified.	included in the Contact Centre
v	Any further resources implications / impact on other service areas					
	Trend Analysis to support future efficiency					
W	If included within forecasting model – please attach					
Section	on D : Financial Analysis					
		Delete where applicable ☐ Actual Figures	Y Confirm sou of figures	Confirr	ned	
х	Actual or Estimated Figures used to Calculate Efficiency	✓ Estimated Figures	Z If estimated ensure you assumptions completed	are	AA Confirm who actual figure be available	be firmed up following
		AB If estimated give assessment of financial robustness	1		2	3
Section	on E : Challenge					
		Name	Date	Version Reviewed	Comments	Further Action Required if Applicable
AC	Service Manager					
AD	Chief Officer	Neal Cockerton	28/9/18			

AE	Finance Challenge	Rachael Corbelli	29/9/18		
AF	Chief Officers Team				
AG	Submit within Integrated Impact Assessment within CAMMS				
АН	Portfolio Member Informed				

					D	
Version Control:	Stage:	1/2/3	No:	1.1	at	23/08/18
					e:	

Secti	on A: Impact									
Α	Portfolio	STREETSCENE & TRANSPORTATION	TREETSCENE & TRANSPORTATION							
В	Service	Transportation	ransportation							
С	Service Type	ernal								
D	Efficiency Title	Transport Historical Anomalies & Impact of Co	nsport Historical Anomalies & Impact of Concessionary Fare Increase							
E	Efficiency to occur in Financial Year	2019/20	F Budget Code							
G	Original Budget in Current Year (18/19) relating to this Efficiency	£0	0 H Efficiency £0.100m							
ı	Implementation Costs associated with this efficiency		J no	Resources are alre	ady in place					
K	Implementation Costs	£	L Budget Code	TLA						
М	Sources	x Revenue	N If capital is this included within the current capital programme? Y / N If no - completed Attach link							
O	Impact Assessment Completed?	mpact of Concessionary Fare Increase & Historical Anomalies – Service 9/X9 Current Annual Costs								

Rout	Vehicl	Estimate	School	FCC	Gross Cost	Estimated	Concessionar	Estimated
e	e	d No. of	Transport	public	Total	Fare	y Fare	Net Cost
	Capac	Pupils	(Gross	transport		Revenue	Reimburseme	
	ity		cost)	(Gross			nt	
				cost)				
9/X9	98	91	£112,100.	£231,357.	£343,457.0	£25,218.00	£22,474.00	£295,765.00
		(21	00	00	0	(average)	(average)	
		qualify)						

Cabinet approval:

- Implementation from 1st October 2018 to withdraw the public transport service
- Implementation from 1st January 2019 to withdraw registered school bus at peak times
- Provide dedicated school buses for eligible pupils (will require notice to existing operator, Traffic Commissioner and re-procurement
- Sell concessionary spare seats (on application) on the school buses to non-eligible pupils who were

Actual Costs April 2018-December 2018

Rou	Vehicle	Estimated	School	FCC	Gross Cost	Estimated	Concessionar	Estimated
te	Capacity	No. of Pupils	Transport (Gross cost)	public transport (Gross cost)	Total	Fare Revenue	y Fare Reimbursem ent	Net Cost
9/X	98	91	£74,733.3	£115,678	£190,411.8	£16,812.00	£11,237.04	£162,362.8
9		(21 qualify)	3	.51	4			0

Actual Costs January 2019-March 2019

 2×53 seat coaches @ £40,000 per bus per annum / 3 months = £20,000.00 Local transport arrangements for Service 9/X9 withdrawal x 3 months = £6,250.00 Estimated take-up of concessionary spare seats @ 75% (53 pupils) x 1 term of £100.00 per pupil = £5,300.00 income

Total costs 2018/2019 = £183,312.80 Savings = £112,452.20

Full year impact 2019-2020 (based on actuals)

2 x 53 seat coaches @ £40,000 per bus per annum = £80,000.00

Local transport arrangements for Service 9/X9 withdrawal = £25,000.00

Estimated take-up of concessionary spare seats @ 75% (53 pupils) x 3 terms of £100.00 per pupil = £15,900 income **Residual costs = £89,100.00**

Overall savings year on year = £94,212.80

<u>Impact of Concessionary Fare Increase & Historical Anomalies – Service S12 (Wepre – Connah's Quay High School)</u>

Current Annual Costs

Rout	Vehicl	Estimate	School	FCC	Gross Cost	Estimated Fare	Concessionar	Estimated
е	e Capac ity	d No. of Pupils	Transport (Gross cost)	public transport (Gross cost)	Total	Revenue	y Fare Reimbursem ent	Net Cost
S12	78	75 (non- qualifyin g)	£31,350.0 0	£0.00	£31,350.00	£0.00 (Operator retains)	£0.00	£31,350.0 0

Cabinet approval:

• Undertake consultation on future provision of service with pupils and school to understand the demand and consider the following options:

Option 1) Withdraw the service completely from 1st April 2019

Option 2) Raise fares to cover full operating costs

Estimated costs April 2018-March 2019

Rou	Vehicle	Estimated	School	FCC	Gross Cost	Estimated	Concessionar	Estimated						
te	Capacity	No. of	Transport	public	Total	Fare	y Fare	Net Cost						
		Pupils	(Gross	transport		Revenue	Reimbursem							
			cost)	(Gross			ent							
				cost)										

S12	78	75 (non-	£31,350.0	£0.00	£31,350.00	£0.00	£0.00	£31,350.0
		qualifying	0			(Operator		0
)				retains)		

Option 1 - Withdraw the service completely from 1st April 2019 Saving = £31,350.00

Option 2 - Raise fares to cover full operating costs

Current fares: £1.00 per day per pupil

- a) Fare increase to £2.20 per day assuming that all 75 pupils continue to travel
 - 75% of pupils continue to travel = fare revenue £23,408 (shortfall of £7,942)
 - 50% of pupils continue to travel = fare revenue £15,844 (shortfall of £15,506)
- b) If only 75% of pupils continue to travel, fare increase would need to be to £3.00 per day
- c) If only 50% of pupils continue to travel fare increase would need to double to £4.40 per day

Impact of Concessionary Fare Increase & Historical Anomalies – Service SP1/SP2 (now re-numbered to 5/5A)

Current Annual Costs

Rout	Vehicl	Estimate	School	FCC public	Gross	Estimated	Concessionar	Estimated
e	е	d No. of	Transport	transport	Cost	Fare Revenue	y Fare	Net Cost
	Capac	Pupils	(Gross cost)	(Gross cost)	Total		Reimburseme	
	ity						nt	
5/5	98	85 (15	£104,500.00	£96,464.00	£200,96	£0.00	£0.00	£200,964.
Α		qualify)			4.00	(operator		0
						retains)		

Cabinet approval:

- Public transport service will remain, as it operates on the core bus network
- Provide dedicated school buses for eligible pupils (will require notice to existing operator, Traffic Commissioner and re-procurement).
- Implementation from 1st January 2019

- Sell concessionary spare seats (on application) on the school buses to non-eligible pupils who were enrolled at either Mold Alun, Ysgol Maes Garmon, Buckley Elfed High School up to and including Sept 2017.
- Phase out service over 5 year period
- Undertake consultation from 1st September 2018 to inform pupils / parents of intended withdrawal of the service.
- Undertake consultation with Buckley Elfed and Mold Alun High School September 2018 (minimum 2 months' notice)

Actual Costs April 2018-December 2018

Rou	Vehicl	Estimate	School	FCC public	Gross	Estimated	Concessionar	Estimated
te	e	d No. of	Transport	transport	Cost	Fare Revenue	y Fare	Net Cost
	Capaci	Pupils	(Gross cost)	(Gross cost)	Total		Reimburseme	
	ty						nt	
5/5	98	85 (15	£69,666.67	£64,309.33	£133,97	£0.00	£0.00	£133,976.
Α		qualify)			6.00			0

Actual Costs January 2019-March 2019

 2×53 seat coaches @ £40,000 per bus per annum / 3 months = £20,000.00 Estimated take-up of concessionary spare seats @ 75% (53 pupils) x 1 term of £100.00 per pupil = £5,300.00 income

Total costs 2018/2019 = £148,676.00 Savings = £52,288.00

Full year impact 2019-2020 (based on actuals)

Public transport service £96,464.00 per annum

2 x 53 seat coaches @ £40,000 per bus per annum = £80,000.00

Estimated take-up of concessionary spare seats @ 75% (53 pupils) x 3 terms of £100.00 per pupil = £15,900 income

Residual costs = £158,564.00

Increase from 18/19 to 19/20 = £9,888.00

<u>Impact of Concessionary Fare Increase & Historical Anomalies – Service Z125 (Pentre Halkyn Windmill to Mold Campus)</u>

Current	t Annual	<u>Costs</u>						
Rout	Vehicl	Estimate	School	FCC public	Gross	Estimated	Concessionar	Estimated
е	e	d No. of	Transport	transport	Cost	Fare Revenue	y Fare	Net Cost
	Capac	Pupils	(Gross cost)	(Gross cost)	Total		Reimburseme	
	ity						nt	
Z12	74	70 (20	£43,975.00	£0.00	£43,975	£0.00	£0.00	£43,975.0
5		qualify)			.00	(operator		
						retains)		

Cabinet approval:

- Provide dedicated school buses for eligible pupils (will require notice to existing operator, Traffic Commissioner and re-procurement).
- Implementation from 1st January 2019
- Sell concessionary spare seats (on application) on the school bus to non-eligible pupils who were enrolled up to and including Sept 2017.
- Phase out service over 5 year period
- Undertake consultation from 1st September 2018 to inform pupils / parents of intended withdrawal of the service.
- Undertake consultation with Mold Alun High school September 2018 (minimum 2 months' notice)

Actual Costs April 2018-December 2018

Rou	Vehicl	Estimate	School	FCC public	Gross	Estimated	Concessionar	Estimated
te	e	d No. of	Transport	transport	Cost	Fare Revenue	y Fare	Net Cost
	Capaci	Pupils	(Gross cost)	(Gross cost)	Total		Reimburseme	
	ty						nt	
Z12	74	70 (20	£29,316.67	£0.00	£29,316	£0.00	£0.00	£29,316.6
5		qualify)			.67			

Actual Costs January 2019-March 2019

 1×74 seat double-decker @ £44,000 per bus per annum / 3 months = £11,000.00 Estimated take-up of concessionary spare seats @ 75% (38 pupils) x 1 term of £100.00 per pupil = £3,800.00 income

Total costs 2018/2019 = £36,516.67

		Full year impact 1 x 74 seat doub Estimated take-t Residual costs =	Full year impact 2019-2020 (based on actuals) 1 x 74 seat double-decker @ £44,000 per bus per annum = £44,000.00 Estimated take-up of concessionary spare seats @ 75% (38 pupils) x 3 terms of £100.00 per pupil = £11,400 income Residual costs = £32,600.00 Estimated savings year on year = £3,916.67						
P	Category for Efficiency:	1. 2. 3. 4. Policy Reform Service Reform Income Generation Review			5. Pressure Reduction	6. Other Please provide details			
	Please Tick				х			uetans	
Q	One off or Reoccurring Efficiency	□ One off Efficien x Recurring Efficie	·	R Ifr		occurring, state financial impact for the next three years		20/21 £0 m	21/22 £0m
s	For Categories 1-7 provide / attach evidence to support category of Efficiency NB – Attach forecasting model if relevant or any other evidence to support the reason for Efficiency	Re assessment of current provision leading to a reduction in a number of Public / Schools transport routes that are deemed to be outside 'normal service provision'.							
Section	on C : Methodology								
Т	Methodology of Calculation	Impact of conce	ssionary	fare incr	ease & historical	<u>anomalies</u>			
	State the basis of calculation.	Route			18/1	9 revised costs		19/20 full	year costs

	E.g. pay – does it I include current on	9/X9	£183,312.80	£89,100.00
	costs / pays scale / period it applies to. If over 1 financial include estimate of pay increase (approx. 2%) and inflation	S12	£31,350.00	£31,350.00*
	pay increase (approx. 2 %) and initiation	5/5A	£148,676.00	£158,564.00
	Include assumptions regarding demand. Cross reference to	Z125	£36,516.67	£32,600.00
	forecasting model if appropriate	Breakfast Club **	£34,865.00	£34,865.00
		Non-application of Policy	£10,000.00	£10,000.00
		FUSE Drama Group	£1,800.00	£0.00
		TOTAL	£446,520.47	£356,479.00
		* Figure assumes worst case scenar ** Breakfast Club transport provision existing pupils are due to leave school Efficiency = £90,041.47 Impact of concessionary fare increase Previous estimated income £165.00 Estimated income £300.00 per annu Efficiency = £2,700.00 Overall efficiency = £92,741.47	on savings would not be achieved ool ase on existing concessions or per annum x 20 pupils = £3,300	d until 2020/2021 and 2022/2023 when the
U	Please state any assumptions made in this calculation			

V	Any further resources implications / impact on other service areas						
w	Trend Analysis to support future efficiency If included within forecasting model – please attach						
Section	on D : Financial Analysis						
х	Actual or Estimated Figures used to	Delete where applicable ☐ Actual Figures x Estimated Figures	Y Confirm sour of figures Z If estimated ensure you		AA Confirm whe		
^	Calculate Efficiency		assumptions are completed		be available		
		AB If estimated give assessment of financial robustness	1				
Section	on E : Challenge						
		Name	Date	Version Reviewed	Comments	Further Action Required if Applicable	
AC	Service Manager	K Wilby	24/09/18	1.1			
AD	Chief Officer	S Jones	24/09/18	1.1			
AE	Finance Challenge	D Ledsham	24/09/18	1.1			
AF	Chief Officers Team						
AG							
AG	Submit within Integrated Impact Assessment within CAMMS						



CORPORATE RESOURCES OVERVIEW AND SCRUTINY COMMITTEE

Date of Meeting	15 November 2018
Report Subject	Budget 2019/20 - Stage 2 Proposals - All Portfolios
Cabinet Member	Leader of the Council and Cabinet Member for Finance
Report Author	Corporate Finance Manager, Chief Executive
Type of Report	Strategic

EXECUTIVE SUMMARY

The annual budget is developed in three stages. Stage 1 covers corporate finance and the costs of the whole organisation. Stage 2 covers the service portfolios. Stage 3 covers engagement with the Welsh Government on the Local Government Settlement and national financial support and solutions.

This report summarises the outcomes of the Stage 2 work with the Overview and Scrutiny Committees. Each of the five Committees have reviewed in formal meetings the cost pressures and investments, and efficiencies proposed for their respective portfolio for 2019/20. These meetings, held throughout October and November, followed the earlier portfolio specific member workshops.

In summary the Committees have recommended adoption of the suite of cost pressures and investments, and efficiencies without exception.

RECOMMENDATIONS

That the Committee receives and supports the recommendations of the five Overview and Scrutiny Committees.

REPORT DETAILS

1.00	EXPLAINING THE FINANCIAL FORECAST AND STAGE TWO BUDGET PROPOSALS
1.01	Each of the five Overview and Scrutiny Committees have reviewed in formal meetings the cost pressures and investments, and efficiencies proposed for their respective portfolio for 2019/20. These meetings, held throughout October and November, followed the earlier portfolio specific member workshops. In summary the Committees have recommended adoption of the suite of cost pressures and investments, and efficiencies without exception. These cost pressures and investment, and proposed efficiencies, are set out in the appendix by Committee.
1.02	The portfolio specific member workshops held in October gave members an opportunity to explore portfolio budgets in more detail in readiness for the staged decision-making for the annual budget. The risks and resilience levels within services were also explored. Portfolio specific resilience statements were presented for operational service areas. These statements illustrated that there is very limited scope for any further cost efficiencies beyond those presented.
	Outcomes From Overview and Scrutiny Committees (OSCs)
1.03	Community & Enterprise OSC – 30 th October
	The Committee did not have any specific questions or new suggestions and recognised that there was limited scope for further efficiencies. The Committee was hopeful that further funding would be forthcoming from Welsh Government.
	Recommendation: That the Committee support the portfolio efficiency options, as shown in the report.
1.04	Social & Health OSC – 31 st October
	Specific questions were raised around Out of County placements and the financial pressure this was exerting on the Council; the financial contribution made for placements by the Health Board and whether this needed to be increased; whether collaboration with neighbouring authorities could reduce this pressure. The Committee did not have any new suggestions and recognised that there was limited scope for further efficiencies
	There was then a lengthy debate about the National UK Government budget and any expected funding 'consequentials' for Welsh Government. Members were keen to ensure increased communication with the public around the financial pressures being faced by the Council and welcomed the work to provide Members with a media pack to assist in this. There was a suggestion of a workshop for all Members on effective communication.

Recommendations:

- (a) That the Committee support the portfolio efficiency options, as shown in the report; and
- (b) That the Committee congratulate the work and performance of the Social Services Portfolio teams in the current financial circumstances.

1.05 Education & Youth OSC – 1st November

Similar to the Social & Health Care OSC meeting, a number of questions were raised around Out of County Placements and the financial pressure this was having on the Council. Similar questions around the ability to collaborate with neighbouring authorities to reduce this pressure were asked. A suggestion was made on whether Welsh Government could be asked to put a financial 'cap' on providers of Out of County placements and it was agreed to pursue this regionally and nationally.

A number of concerns were raised around the pressures on head teachers, teachers and all school staff by the financial pressures, and a similar discussion to that had by the Social & Health OSC meeting around increased communication with the public and national lobbying was facilitated.

The Committee did not have any new suggestions and recognised that there was limited scope for further efficiencies

Recommendations:

- (a) That the Committee support the portfolio efficiency options, as shown in the report; and
- (b) That Members agree to seek to raise public awareness about the implications of the current financial challenges for services

1.06 **Environment OSC – 16th October**

A number of questions were raised at the meeting and points raised for clarification including the reduction in income from the sale of waste recyclates, future plans around the frequency of waste collection, and the collection of side waste.

Further information was requested on the content of the Access and Natural Environment budgets. The Chief Officer confirmed that the budget covered twenty full time posts and that a report would be provided to a future meeting with further detail of the mandatory services provided.

A request for a report on the advantages and disadvantages of moving to three or four-weekly waste collection service with information on the experiences of authorities who had such changes was requested.

The Committee did not have any new suggestions and recognised that there was limited scope for further efficiencies.

Recommendations:

- (a) That the Committee endorsed the portfolio pressures and investments; and
- (b) That the Committee endorsed the portfolio efficiency options.

1.07 Organisational Change OSC – 2nd November

Communication with the public was discussed further following discussions at the other Committees. Members felt it was important to begin a consultation exercise to raise public awareness as soon as possible - emphasising that in reality the proposed 1% cut in Government grant did not take account of pay and price inflation.

Members welcomed the innovative ways officers have worked to achieve saving/efficiencies. They emphasised that the Council have managed to keep libraries and leisure centres open as a result of alternative delivery models. The Committee did not have any new suggestions and recognised that there was limited scope for further efficiencies.

Recommendation:

That having examined the portfolio efficiencies the Committee agree to endorse them.

1.08 Corporate Resources OSC – 15th November

Refer to the separate report on the agenda for this meeting.

1.09 Summary of Business Plan Efficiency Proposals for 2019/20 by Committee

Portfolio	19/20
	£m
Corporate	0.360
Social Services	0.315
Education & Youth	0.076
S&T	0.065
P&E	0.111
Housing & Assets	0.035
Total	0.963
Budget Strategy	
Less:	
Income	0.143
Targeted Post Reductions	0.190
Balance of Operational Efficiencies	0.630

If approved the above would contribute an additional total of £0.630m to the projected budget gap. Income and workforce/targeted post reductions cost efficiencies are accounted for elsewhere in the budget strategy which explains their removal from this working total.

2.00	RESOURCE IMPLICATIONS
2.01	As set out in the report.

3.00	CONSULTATIONS REQUIRED / CARRIED OUT
3.01	As set out in the report.

4.00	RISK MANAGEMENT
4.01	As set out in the report.

5.00	APPENDICES
5.01	Summary of Pressures and Efficiencies:
	Appendix 1 - Community and Enterprise OSC Appendix 2 - Social and Health OSC Appendix 3 - Education and Youth OSC Appendix 4 - Environment OSC Appendix 5 - Organisational OSC Appendix 6 - Corporate Resources OSC

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS AND CONTACT OFFICER DETAILA
6.01	Member Workshop Background Paper: 13 and 23 July and 18 September 2018 Method Statements by Portfolio Risk and Resilience Statements by Portfolio Contact Officer: Gary Ferguson, Corporate Finance Manager Telephone: (01352) 702271 E-mail: gary.ferguson@flintshire.gov.uk

GLOSSARY OF TERMS		
7.01 Specific Grants : An award of funding from a grant provider (e.g. Welsh Government) which must be used for a pre-defined purpose.		
Annual Settlement: the amount of its funds the Welsh Government will allocate annually to local government as a whole, as part of its total budget and to individual councils one by one. The amount of Revenue Support Grant each council will receive is based on a complex distribution formula for awarding Aggregate External Finance (AEF). The formula is underpinned by assessments of local need based, for example, of population size and demographics and levels of social deprivation.		
Financial Year: the period of 12 months commencing on 1 April		
Revenue: a term used to describe the day to day costs of running Council services and income deriving from those services. It also includes charges for the repayment of debt, including interest, and may include direct financing of capital expenditure.		
Budget: a statement expressing the Council's policies and service levels in financial terms for a particular financial year. In its broadest sense it includes both the revenue budget and capital programme and any authorised amendments to them.		

£0.100m

Community & Enterprise Overview and Scrutiny Committee 30th October 2018 Portfolio Pressures and Investments

Housing & Assets Council Tax Reduction Scheme (Modelled based on a 4.5% increase in Council Tax) SHARP Framework (Unachievable prior year efficiency)	£0.380m £0.020m	
Governance		
Council Tax Discount Scheme for Care Leavers (Discretionary discount scheme approved by Cabinet in July 2018)	£0.027m	

*Also reported to CROSC

Portfolio Business Planning Efficiencies

Housing & Assets

Contact Centre (Unachievable prior year efficiency)*

£0.035m
£0.030m
£0.005m

Planning, Environment & the Economy

Total -	£0.023m
Market Fees increase	£0.003m
Communities for Work base budget	£0.020m

Social & Health Overview and Scrutiny Committee 31st October 2018 Portfolio Pressures and Investments

Social Care Commissioning	£1.600m
Out of County placements (currently under review) *	£1.655m
Transition to Adulthood	£0.640m
Residential Care - new placements	£1.009m

Total - £4.904m

Portfolio Efficiency (arising from Welsh Government policy)

Charging cap increase - non-residential care £0.264m

Portfolio Business Planning Efficiencies

Older People - Day Centres Telecare - reduced equipment spend Workforce Development - income generation Supported Living - reduction in voids Communications - mobile hardware Childcare offer IT system (one-off) Vacancy management savings Strategic use of grant funding	£0.020m £0.010m £0.005m £0.025m £0.005m £0.010m £0.050m £0.170m
Regional Commissioning	£0.170m £0.020m

Total - £0.315m

^{*}includes the Educational element of Out of County placements

Appendix 3

Education & Youth Overview and Scrutiny Committee 1st November 2018 Portfolio Pressures and Investments

Minority Ethnic Achievement Grant	£0.048m
Out of County placements *	£1.655m
Additional Learning Needs (ALN) reforms	£0.142m
Schools NJC Pay Award	£1.402m

Total - £3.247m

Portfolio Business Planning Efficiencies

Integrated Youth Provision – Spend reduction	£0.014m
School Planning & Provision – Reduction in portfolio	
Insurance budget	£0.005m
School Improvement Systems – £38k removal of WJEC SLA	
as negotiated by Welsh Government & ADEW.	
£20k reduction in early entitlement budget based on falling	
birth rate and consequent reduction in pupil numbers.	£0.058m

Total - £0.077m

^{*} This is a joint pressure with Social Services for children with additional learning needs in out of county placements.

Environment Overview and Scrutiny Committee 16th October 2018 Portfolio Pressures and Investments

Streetscene & Transportation

North Wales Residual Waste Treatment Project* £0.425m (one-off) (No WG Grant during commissioning period)

Waste Recycling Income reductions £0.180m (Reducing value of material collected due to the loss of international markets)

Planning, Environment & the Economy

Local Development Plan (LDP) £0.172m

Portfolio Business Planning Efficiencies

Streetscene & Transportation

Review of security arrangements in Alltami Depot	£0.005m
Income from external works (Fleet Workshop)	£0.010m
Garden Waste Charges (increased take up)	£0.050m
Total – Streetscene & Transportation	£0.065m

Stage 1 Efficiency Proposal

School Transport Anomalies £0.100m

Planning, Environment & the Economy

Total – Planning, Environment & the Economy	£0.088m
Supplies & Services spending review	£0.005m
Minerals & Waste Shared Service	£0.005m
Increased Planning Fee income	£0.025m
Service Review within Community & Business	£0.035m
Greenfield Valley	£0.018m

^{*} an application to re-profile grant funding is pending with Welsh Government which may mitigate this pressure

Organisational Change Overview and Scrutiny Committee 2nd November 2018 Portfolio Pressures and Investments

There are no Pressures or Investments currently identified within this area.

Organisational Change Efficiencies (Part of Stage 1 Corporate Proposals)

Total Efficiency	£0.399m
Newydd	£0.061m
AURA	£0.338m

CROSC Overview and Scrutiny Committee 15th November 2018

Portfolio Pressures and Investments

Microsoft Licencing Costs	£0.150m
Unachievable Contact Centre Efficiency*	£0.100m
Independent Review Panel for Wales	£0.030m
Transfer of Funding for Universal Credit	£0.019m

Total - £0.299m

Portfolio Business Planning Efficiencies

Chief Executive's

Executive Office Workforce Costs	£0.190m
Executive Office Management Recharge	£0.015m
Workforce Reduction Business & Comms	£0.015m
Digital Delivery of Council Newsletter	£0.029m
Graphics Income	£0.005m

Governance

Democratic Services Changes efficiency	£0.009m
Renegotiation of IT Contracts	£0.097m

Total - £0.360m

^{*}Also reported in C&E OSC